

United Nations Division for the Advancement of Women, now part of UN Women United Nations Economic Commission for Latin America/Subregional Headquarters for the Caribbean

Expert Group Meeting on good practices in national action plans on violence against women
United Nations Economic Commission for Latin America/Subregional Headquarters for the Caribbean
Port-of-Spain, Trinidad and Tobago
13-15 September 2010

Discussion Notes Prepared by:

Nicola Popovic*
Consultant on women, peace and security
Wiesenstrasse 22
65817 Eppstein
Germany

Email: npopovic82@gmail.com

st The views expressed in this paper are those of the author and do not necessarily represent those of the United Nations

This discussion paper rather than exclusively focusing on one national action plan (NAP) on gender-based violence (GBV) in particular, will review existing NAPs on UN Security Council Resolutions 1325, 1820, 1888 and 1889 on women, peace and security. In order to achieve this discussion paper builds on previous research conducted for institutions such as UN-INSTRAW, the Norwegian NGO FOKUS, Cordaid and the Global Network for Women Peacebuilders (GNWP).

(i) Guiding Principles

The main difference of action plans addressing women, peace and security issues and NAPs dealing with GBV is that the setting of intervention is in zones where armed violence has occurred. This shall not exclude countries at peace but rather specify the scope and area of the following discussion paper. While resolution 1820 focuses specifically on sexual and gender-based violence, the most prominent and oldest of these resolutions, resolution 1325 focuses on three main areas:

- **Participation** of women in peace processes
- Mainstreaming a gender perspective into all conflict **prevention** activities and strategies and
- **Protection** of women in war and peace

Regarding gender-based violence, the NAPs on resolution 1325 addresses sexual and gender-based violence committed in the context of armed conflict. Issues such as domestic violence are only very rarely issued.

Up to date there exist eighteen countries that have publically launched a NAP on resolution 1325 (among them Austria, Belgium, Burundi, Chile, Côte d'Ivoire, Denmark, Finland, Iceland, Liberia, Norway, Philippines, Portugal, Sierra Leone, Spain, Sweden, Switzerland, the Netherlands, and the United Kingdom). Although especially in the last two years there has been a significant increase of NAPs on women, peace and security in the global South, the majority of the NAPs on resolution 1325 are European.

Considering the thematic area of the resolution the focus of European NAPs is laid outside the national state borders and may imply a combination with priorities of the specific country's foreign policy. A heavy focus on international peace support operations can be observed.

The NAP from Island for example demonstrates a clear focus on international peacekeeping. Its priority areas outlined in the NAP are accordingly:

- o Increased women's participation in decision making and peace processes <u>For example:</u> The government will work to enable more women to assume positions of responsibility in the field of peace and security.
- Protection of women and girls in conflict zones
 <u>For example:</u> Sexual abuse and gender based violence by deployed peacekeepers or
 other posted personnel is not tolerated
- O Integration of gender perspectives and gender education into peacekeeping <u>For example:</u> Gender perspectives and the clauses of resolution 1325 will be considered in the selection, execution and evaluation of peacekeeping missions that Iceland takes part in.¹

In the Danish NAP on resolution 1325 (2005) the connection between priorities of foreign and defense policy become clear. Its objectives are:

- 'Increase gender balance in recruitment of staff members to Danish defence forces and in their role in international operations;
- o Protection of women's and girl's rights in areas where Danish troops are deployed;
- o Increased participation and representation of women in peace building and reconstruction processes in areas where Danish troops are deployed."²

The AP further outlines how each focus area will be applied at various levels: National Defence, in UN system, EU's crisis management, OSCE, NATO, AU and African sub-regional organisations, and in Danish development cooperation.

Countries emerging from armed conflict have a focus on internal polices and reforms. As the most recently launched NAP of Sierra Leone demonstrates gender-based violence is from particular concern. Its main areas of focus are:

• "Prevention of conflict including violence against women/children (SGBV)

¹ Government of Iceland, Ministry of Foreign Affairs. *Women*, *Peace and Security: Iceland's Plan of Action for the Implementation of United Nations Security Council Resolution 1325 (2000)*. Reykjavik: Ministry of Foreign Affairs, March 2008

² Government of Denmark, Ministry of Foreign Affairs of Denmark and the Ministry of Defence. *Denmark's Action Plan on implementation of Security Council Resolution 1325 on Women and Peace and Security.* Copenhagen: Ministry of Foreign Affairs of Denmark and the Ministry of Defence, June 2005

- Protection, empowerment of victims/vulnerable persons especially women and girls
- Prosecute, punish perpetrators effectively and safeguard women/girls' human rights to protection and rehabilitation
- Participation and representation of women
- Promote coordination of the implementation process including resource mobilization, monitoring and evaluation of and reporting"³

Also the neighboring Liberia made a special effort to reach out to the rural population and develop a NAP that has a very local focus. As stated in its NAP, "A priority of both the President of Liberia and of the Ministry of Gender and Development is the inclusion and advancement of rural and market women. The consultative process was therefore a bottom-up process that targeted representatives of these groups and that has resulted in a document which has been validated at the community, county and national levels." Furthermore, numerous indicators that aim to measure the performance of the implementing agencies refer to the specific number of rural women included in the specific activities.

The different areas of focus do not only reflect the country's national priorities but also –in the cases of European countries relations to African countries- but also have an impact on countries facing women, peace and security issues. For example the Liberian NAP has been supported by the government of Finland, Austria, and Italy. The Sierra Leone NAP received resources from the Netherlands.

Related policies such as the Convention on the Elimination of Discrimination against Women (CEDAW) or the Beijing platform of action are often referred to in the respective policy documents but often not interlinked fully. The Ugandan NAP on resolution 1325 stands out for its inclusion of resolution 1820 but also the Goma Declaration.

Nonetheless, other commitments such as the Millennium Development Goals have had a decisive impact on the resourcing of the NAP in the Netherlands for example. A specific MDG three fund has contributed to the financing of the Dutch NAP on resolution 1325. The NAP states: "Additional resources have accordingly been earmarked to improve the position of women, particularly through the MDG3 Fund." 5

 Sierra Leone (2010), The Sierra Leone National Action Plan for the Full Implementation of United Nations Security Council Resolutions 1325 (2000) & 1820 (2008), Freetown: 2010.
 Government of the Republic of Liberia, Ministry of Gender and Development. The Liberia National Action Plan for

⁴ Government of the Republic of Liberia, Ministry of Gender and Development. *The Liberia National Action Plan for the Implementation of United Nations Resolution 1325.* Monrovia: Ministry of Gender and Development, March 2009

⁵ Netherlands, Ministry of Foreign Affairs (2007). *Dutch National Action Plan on Resolution 1325: Taking a Stand for Women, Peace and Security.* The Hague: OBT bv. December. Available at: http://www.un-instraw.org/images/files/GPS/NAP1325-EN.pdf; p. 20.

The Minister of Gender and Development of Liberia, Vabbah Gayflor explains: "we already have the Poverty Reduction Strategy, and the implementation of 1325 is part of all that. It is about taking up those issues and just prioritizing them and then we can see how we can move forward, but I think that we are well situated for the implementation of 1325." ⁶

(ii) The development and adoption of NAPs;

Prior to the development of the NAP itself several countries have conducted specific assessments that indicated what resources, challenges and opportunities exist in the country. In Liberia, and Sweden⁷ for example have had external actors conduct an analysis on women, peace and security issue in the country and other existing national action plans.

Considering the multisectoral approach chosen by almost all NAPs on resolution 1325, responsible agencies have formed working groups or taskforces. This has been the case in Spain, Portugal, and Switzerland among others.

As the priority areas outline in the NAPs, also specific lead agencies indicate the country's priority and perspective on women, peace and security issues. While the lead agencies in the European countries have been mainly Ministries of Defence and Foreign Ministries, in countries such as Cote D'Ivoir⁸, Uganda⁹ and Liberia¹⁰ the development of the NAP has been mainly pushed by the Ministry of Gender and Development or similar. In Chile a joint initiative between the National Women Service (SERNAM), The Ministry of Defense and the Ministry of Foreign Affairs have pushed for the adaption and development of the NAP. Nonetheless, ideally the government as a whole adapts the NAP with a presidential signature as it as been the case in many countries as well as in the Philippines.

⁶ Gayflor, Vabbah (2008). "The National Action Planning Process on Women, Peace and Security in Liberia". UN-UN-INSTRAW interview of the Minister of Gender and Development, December: http://www.un-instraw.org/en/gps/gps-homepage/implementing-resolution-1325-in-liberia-4.html
⁷ De Vries Lindestam, Gunilla. *Making it Work: Experiences in Canada, the Netherlands and the United Kingdom*

De Vries Lindestam, Gunilla. *Making it Work: Experiences in Canada, the Netherlands and the United Kingdom Study.* Uppsala: Kollegiet för utvecklingsstudier, 2005.

Women and Social Affairs, Planning and Development, MoFA, MJHR, MoEF, MoD, MoE,

Women and Social Affairs, Planning and Development, MoFA, MJHR, MoEF, MoD, MoE, Mo Solidarity and War Victims, MoNational Education, Mo Reconstruction see: Government of Cote D'Ivoire, Ministry of Women and Social Affairs. *National Action Plan for the Implementation of Resolution 1325 of the Security Council (2008-2012)*. Abdijan: Ministry of Women and Social Affairs, January 2007

Ministry of Gender, Labour & Social Development, see: Government of Uganda, Ministry of Gender, Labour and

Ministry of Gender, Labour & Social Development, see: Government of Uganda, Ministry of Gender, Labour and Social Development. The Uganda Action Plan on UN Security Council Resolutions 1325 & 1820 and the Goma Declaration. Goma: Ministry of Gender, Labour and Social Development, December 2008
 Ministry of Gender and Development, see: Government of the Republic of Liberia, Ministry of Gender and

¹⁰ Ministry of Gender and Development, see: Government of the Republic of Liberia, Ministry of Gender and Development. *The Liberia National Action Plan for the Implementation of United Nations Resolution 1325.* Monrovia: Ministry of Gender and Development, March 2009

Some processes of action planning processes in the area of women, peace and security are stipulated by civil society, especially after an armed conflict has occurred and the government struggles with reconstruction and lacking infrastructure. As the European NGO EPLO reports, "Governments have reacted in different ways to CSO advocacy and involvement – from completely ignoring calls for further implementation of SCR 1325 (e.g. Cyprus) to acknowledging civil society as a key partner (e.g. Netherlands).[...] In some cases, civil society representatives have been invited to participate in working group meetings (e.g. Austria and Finland) or to provide input (e.g. Norway and Spain); in others, direct consultation with civil society has been limited to allowing (a select number of) CSOs to comment on (final) draft version of the NAP, often within a short timeframe (e.g. France and Portugal)." 11

In the case of Sierra Leone for example recognition of the contribution of civil society organisations has been made in the NAP itself:

"The process to develop the Sierra Leone NAP on UNSCR 1325 and 1820 was conducted by a collaborative effort involving Government through the Ministry of Social Welfare, Gender and Children's Affairs (MSWGCA), Civil Society Organizations, other local NGOs as well as the UN Country Gender Team in particular the National Task Force on 1325 led by WANEP (SL) and MARWOPNET (SL) (WANMAR), with funding support from Cordaid (Netherlands)." 12

Also the Netherlands stand out through their special efforts made to involve civil society in the action planning process:

Bert Koenders former Minister of Development Cooperation of the Netherlands says that "The process that led to the NAP actually began in 2003, [...] when the Women, Security and Conflict Task Force was created. This Task Force, comprised of civil society representatives and government officials, made several recommendations for national and international action. It continued its work until 2006 and inspired the process that resulted in the adoption of the NAP."¹³

¹¹ European Peacebuilding Liason Office, UNSCR 1325 in Europe, 21 Case Studies of Implementation, EPLO, 2010

¹² Sierra Leone (2010), *The Sierra Leone National Action Plan for the Full Implementation of United Nations Security Council Resolutions* 1325 (2000) & 1820 (2008), Freetown: 2010.

¹³ Bert Koenders, the Dutch Minister for Development Cooperation, *Interview on the National Action Planning Process on Women, Peace and Security in the Netherlands*, UN-INSTRAW, Santo Domingo (2008)

When CSOs became aware that government had started drafting an action plan, a number of groups¹⁴ decided to work together to provide a coherent and thorough response. CSOs, led by the Dutch Gender Platform WO=MEN, formed Working Group 1325 (WG 1325). The group met regularly in order to formulate recommendations and feedback on the draft.¹⁵

Other working groups to develop NAPs on women peace and security include Operation 1325 in Sweden, the "Gender Action for Peace and Security" (GAPS) in the United Kingdom, and the Forum Norge 1325 in Norway.

International NGOs have supported significantly action planning processes in for example African countries. With the support of Finland, Femmes Africa Solidarite started a sub-regional project that supported Burundi, DRC and Rwanda in developing their NAPs on 1325. National consultants were hired in each country to conduct a baseline study as well as initiate the formation of national steering committees. Through strong cooperation among civil society organisations and supportive government representatives, the process in developing national action plans in Burundi, DRC and Rwanda was set motion.

¹⁶ The Dutch NGO Cordaid on the other hand has received funding from the Dutch government to support the action planning process on resolution 1325 in Sierra Leone. ¹⁷

Also international organisations have been important actors in the process. For example, the United Nations Population Fund (UNFPA) strongly supported the development of Uganda's NAP; Cote D'Ivoire had the support of the United Nations Development Programme (UNDP); and Liberia's Ministry of Gender and Development worked with the Office of the Gender Advisor of the United Nations Mission in Liberia (UNMIL-OGA), UN-INSTRAW, and other international organizations.

The duration of the NAPs vary between two (Switzerland) and five (Denmark) years. The average nonetheless is three years of duration per implementation period.

¹⁴ Aim for human rights, Amnesty International Nederland, Cordaid, Fatush/Cos, Gender Concerns International, Interchurch Organisation for Development Cooperation (ICCO), International Fellowship of Reconciliation (IFOR) / Women's Peacemakers Program (WPP), IKV Pax Christi, Justitia et Pax, Multicultural Women Peacemakers Network (MWPN), Nederlandse Organisatie voor Wetenschappelijk Onderzoek (NOW), Oxfam Novib, PSO, Redeem Hope, SCSI, Stichting Azza voor Soedanese vrouwen, Stichting Vrouwenorganisatie Nederland-Darfur (VOND), Platform Vrouwen & Duurzame Vrede (VDV), VluchtelingenWerk Nederland, Tilburg University • Women's Global Network for Reproductive Rights (WGNRR), WO=MEN, Dutch Gender Platform, Wageningen University and Research Centre (WUR)

¹⁵ Geuskens Geuskens, I. *Militarism, Security and Peace: 1325 – Challenges and Opportunities in National Action Plans.* The Hague: Presentation at the WIDE Annual Conference, 10 October 2008.

¹⁶ Please find on FAS website: http://www.fasngo.org/UNSCR-1325.html

¹⁷ Sierra Leone (2010), *The Sierra Leone National Action Plan for the Full Implementation of United Nations Security Council Resolutions* 1325 (2000) & 1820 (2008), Freetown: 2010.

(iii) Legislation;

References to specific national legislation and the support of the inclusion of a gender perspective into the legal sector can be found in the Belgium NAP that prioritizes the following thematic areas:

"Normative framework

- *Guidelines, for example: Promote women's candidatures for int'l orgs
- *Actions, for ex.: Support consultations on women and women's groups in transition and reconstruction processes

Violence Against Women

- *Guidelines, for ex.: Encouraging initiatives that develop and implement nat'l legislation preventing sexual violence
- *Actions, for ex.: Organising debate with stakeholders to reflect on ways to strengthen international judicial framework concerning VAW in armed conflict" 18

The Netherlands formulate: "the Ministry of Foreign Affairs will encourage fragile states to bring national legislation into line with international human rights agreements, particularly the Universal Declaration of Human Rights, CEDAW, Resolution 1325 and the Rome Statute. Where necessary, states will be called to account for their failure to observe international laws and conventions." ¹⁹

Also Uganda includes a reference to the legal framework in their NAP in resolution 1325:

Legal and policy framework
 <u>Strategic Objective example:</u> Improved legal and policy environment in relation to
 enacting laws and policy environment in relation to enacting laws and policy making on
 gender based violence

_

¹⁸ Government of Belgium, Federal Public Service Foreign Affairs, Foreign Trade and Development Cooperation. *Women, Peace and Security, Belgian National Action Plan on the implementation of UN Security Council Resolution 1325.* Brussels: FPS Foreign, Affairs, Foreign Trade and Development Cooperation, February 2009

¹⁹ Government of the Netherlands, Ministry of Foreign Affairs. *Dutch National Action Plan on Resolution 1325, Taking a stand for Women, Peace and Security, Policy Department, DSI/SB.* The Hague: Ministry of Foreign Affairs, December 2007.

 Improved access to health facilities, medical treatment and psychosocial services for gender based violence victims Strategic Objective: Increase access to appropriate health services and psychosocial services to victims of SGBV²⁰

(iv) The criminal justice system;

At the High Level dialogue in Addis Ababa in 2007, a fourth dimension to resolution 1325 has been suggested that exclusively deals with prosecution of the perpetrators of sexual and genderbased violence (SGBV) with a special focus to humanitarian and peacekeeping personnel.

While there do exist international criminal mechanisms such as the International Criminal Tribunal for the Former Yugoslavia (ICTY) and the International Criminal Tribunal for Ruanda (ICTR), also the International criminal Court has made efforts to prosecute SGBV as a war crime, a crime against humanity and as an act of genocide. All these mechanisms are applicable in times of war and partly also in times of armed conflict.

National mechanisms and reforms of the criminal justice system found special mentioning in the NAP of Sierra Leone for example in which one of the objectives of the NAP is to "Prosecute, punish perpetrators effectively and safeguard women/girls' human rights to protection and rehabilitation"²¹. Also the Liberian NAP on resolution 1325 includes the activity to train criminal justice institutions.

(v) Prevention;

Prevention of gender-based violence is hard to address in times of armed conflict as well as in the aftermath of such. Nonetheless a variety of action plans on resolution 1325 address it. Among these are Austria, Liberia, Uganda, Sierra Leone and Sweden.

²⁰ Government of Uganda, Ministry of Gender, Labour and Social Development. *The Uganda Action Plan on UN* Security Council Resolutions 1325 & 1820 and the Goma Declaration. Goma: Ministry of Gender, Labour and Social Development, December 2008
²¹ Sierra Leone (2010), *The Sierra Leone National Action Plan for the Full Implementation of United Nations Security*

Council Resolutions 1325 (2000) & 1820 (2008), Freetown: 2010.

The NAP of Austria for example mentions specifically the "preventing gender-based violence and protecting the needs and rights of women and girls in peace missions, humanitarian operations and IDP camps". ²²

(vi) Protection, support and assistance to victims/survivors;

While different NAPs on women, peace and security have the protection of women and girls as one of their areas of focus, the NAP of Cote D'Ivoir stands out by mentioning "protecting women and girls against sexual violence and female circumcision." This is one example of a NAP in which a specific form of gender-based violence connected to the local cultural patterns has been addressed in a NAP.

(vii) Training and capacity building;

Training and capacity building especially of security personnel and troops contributing to peace support operations can be found in several European NAPs on resolution 1325. The Portugese NAP furthermore outlines more specifically to "train & educate individuals involved in peace operations on gender equality, and Resolutions 1325 and 1820. For example: Translate Gender, Security, Sector Reform Kit to Portuguese and include it in training curriculum." ²⁴

(viii) Collection of statistical data, research and analysis;

Collection of data and research is always challenging when dealing with gender-based violence. It remains underreported and evidence is hard to gain. In situations of armed conflict it is even more difficult due to the lack of infrastructure and chronic loss of data.

In the case of Liberia various women, peace and security assessments have been conducted prior the action planning process. Different methods of data collection have been the following:

• Interviews with Ministers and heads of government agencies. Twelve out of the eighteen Liberian ministries and heads of two government agencies were interviewed.

²² Government of Austria, Federal Ministry for European and International Affairs. *Austrian Action Plan on Implementation UN Security Council Resolution 1325 (2000)*. Vienna: Federal Ministry for European and International Affairs, August 2007

Affairs, August 2007

²³ Government of Cote D'Ivoire, Ministry of Women and Social Affairs. *National Action Plan for the Implementation of Resolution 1325 of the Security Council (2008-2012)*. Abdijan: Ministry of Women and Social Affairs, January 2007

²⁴ Government of Portugal, *Plano Nacional de Acção para implementação da Resolução CSNU, 1325 (2000) sobre Mulheres, Paz e Segurança (2009 – 2013)*, Lisbon: August 2009.

- Roundtable discussions conducted with ministries, such as the Ministry of Education, where several Directors of the Ministry as well as the Deputy Minister for Instruction were present.
- Interviews with Resident Representatives and Deputy Representatives of United Nations agencies in Liberia, as well as people from different sections of UNMIL²⁵

In a workshop supporting the finalization of the indicators within the LNAP, UNIFEM together with other UN agencies held a workshop also on data collection systems and methods of information gathering.

(ix) Implementation, including funding and monitoring and evaluation

Monitoring and evaluation of NAPs on resolution 1325 has been challenging. Often it has not sufficiently be included in the initial planning phase or the lack of resources has not permitted consistent monitoring and evaluation activities. An international conference specifically on monitoring and evaluation mechanism on NAPs on resolution 1325 has been organized by the Norwegian NGO FOKUS in Oslo last year. ²⁶ It has become clear that there still remain difference between different requirements of indicators by donating institutions and the ability to respond to such on the ground.

Not all NAPs have included performance indicators in their NAPs. Different performance indicators that deal with gender-based violence in three different NAPs have been listed in the chart below:²⁷

Country	Indicator
Austria	Projects (raising awareness about violence against women) in Northern Uganda,
	South Eastern Europe, Ethiopia, Rwanda: Training of lawyers, legal experts,
	paralegal aid clinics.
	Human rights protection of women and girls in refugee camps and
	IDP camps.
	[Finalized] project in Uganda and project in Kenya: Taking issues of concern to
	women into account when planning for elections: financing campaigns which
	promote the autonomous participation of women in elections;

²⁵ Adrian-Paul, A. N. Stolze and N. Popovic., 2009.

²⁶ FOKUS, UN-INSTRAW and the Norwegian Ministry of Foreign Affairs (forthcoming). *Conference Report: Putting policy into practice: Monitoring the implementation of UN Security Council Resolutions on Women, Peace and*

Security. International Conference, 11-13 November 2009, Oslo.

27 Taken from Beetham, G.; Popovic, N.; "Putting Policy into Practice: Monitoring and Evaluating the Implementation of UN Security Council Resolutions on Women, Peace and Security", Conference Background Paper, FOKUS, UNINSTRAW, Oslo 11.-13. November 2009.

	Training of women interested in politics on land and family law, political				
	education and election monitoring.				
Liberia	Number of fully staffed and equipped shelters and/or safe homes established and accessible in each county to provide services for GBV survivors, including psychosocial support facilities and programmes as well as economic empowerment forwomen and girls.				
	Number of gender sensitive Codes of Conduct in place across the region.				
	Number of Cross-border complaint mechanisms in place and frequency of complaints.				
	 Number of functioning Women's Cross Border Trade Unions set up and in place 				
	• Number of outreach programmes addressing GBV developed and in place.				
	 Number of women and girls especially widows, WAFFs and those with disabilities and special needs, with access to outreach programmes. 				
	Number of men participating in outreach programmes.				
Uganda	No. of GBV and SGBV cases handled to completion at the district level.				
	• No. of women and girl beneficiaries from court services				
	• No. of trained court officers to handle GBV and SGBV cases				
	• No. of awareness and conscietization activities organized for the local				
	communities.				
	Sexual Offences Act enacted				
	• The Domestic Violence Act enacted				
	• Trafficking in persons Bill debated and enacted to stop child trafficking and child prostitution in the GLR [Great Lakes Region] by specifically addressing cross border				
	Amnesty Act amended				
	• Sections on GBV offences in the Penal Code amended				
	Popularization of the refugee Act				
	Popularization of the different Acts that are amended and enacted				
	- No. of sexual and other forms of violence to women cases prosecuted				
	No. of police surgeons and medical personnel available and professionally able to handle SGBV cases.				
	 No. of well equipped medical facilities that can be accessed by SGBV 				
	survivors.				
	No. of capacity building initiatives at national and local levels				
	No. of trained health personnel in aspects of SGBV				

Apart from indicators evaluations can help to measure performance. An external evaluation of the Dutch NAP after one year of its adaption is an example of good practice. ²⁸ In the evaluation report emphasizes that "the NAP 1325, although a useful tool, is quite broad and remains vague in various areas." ²⁹ It therefore recommends more focused action and geographical area of interventions. An adaption of the activities of the Dutch government has now been realized by focusing on Afghanistan, Burundi and DRC.

The resources for NAPs on 1325 can either come from internal governmental resources as the case of the Norway, the UK, among others. Most African countries on the other hand have received external funding also due to the fact of emerging from armed conflict.

The Philippines not only being the first country from the Asian region having adopted a NAP on resolution also have resourced out of their own budget to have sufficient funds for its implementation. As a result of a gender budgeting process and an established gender and development fund, the NAP was financed can serve as an example of good practice of a country outside of Europe resourcing for their NAP on resolution 1325 using other gender budgeting tools and mechanisms.

Below some examples are listed where the funds of the current NAPs have come from and where they are determined to:³⁰

Country	Funds dedicated externally	Source of funds
Denmark	Liberia (100 million DK)	Government
Liberia	None	Bilateral funds from Italy, Denmark, Norway etc. Support by international organisations and civil societies
Liberia	None	Italy, Finland, Denmark, Norway, UN organisations
Philippines	None	Government funds for GAD
The Netherlands	Afghanistan, Burundi DRC	Ministry of Foreign Affairs; MDG 3 fund
Sierra Leone	None	International CSOs, Finland

²⁸ Majoor, Herma and Brown, Megan. 1 YEAR NAP 1325- Evaluating the Dutch National Action Plan on UNSC Resolution 1325 after one year of implementation, The Hague: Working Group 1325, December 2008.

²⁹ Majoor, Herma and Megan Brown (2008). 1 YEAR NAP 1325: Evaluating the Dutch National Action Plan on UNSC Resolution 1325 after one year of implementation. The Hague: Working Group 1325. December., p. 34

Taken from: Popovic, N., Cost and Financing of Resolution 1325, Cordaid, GNWP, (forthcoming)

EGM/GPNAP/2010/DN.08 2 September 2010

ENGLISH only

Sweden	Mostly UN entities	Regular government budget
Switzerland	Mostly civil society	Swiss State Budget.
	organisations	
United Kingdom	Afghanistan, DRC, Iraq,	Government: Foreign and Commonwealth
	Lebanon, Nepal,	Office, Department for International
	Pakistan, Sri Lanka,	development, Ministry of defense, conflict
	Sudan and Yemen	Pool

It becomes clear that due to the multidimensional nature of the resolutions and the different actors involved in the action planning process that also the resourcing for NAPs on resolution 1325 is complex and goes beyond national state borders. Links between NAPs and the related funds can also be identified.